# BOARD OF GARRETT COUNTY COMMISSIONERS PUBLIC MEETING AUGUST 22, 2006

IN ATTENDANCE

Chairman Ernest J. Gregg Commissioner David C. Beard Commissioner Frederick A. Holliday

County Administrator R. Lamont Pagenhardt

### CALL TO ORDER OF PUBLIC SESSION

### PRAYER & PLEDGE OF ALLEGIANCE

# **PUBLIC SESSION**

- 1. <u>Additions/deletions to Public Meeting Agenda</u>. Mr. Pagenhardt indicated that there were no additions or deletions to the Public Agenda for August 22, 2006 and briefed the Board on a number of administrative matters to be addressed on this date.
- 2. Minutes of the Public Meeting of August 8, 2006 were read and approved on a motion by Commissioner Beard, which was seconded by Commissioner Holliday, and made unanimous by Chairman Gregg.
- 3. Linda Lindsey, Interim Director, Department of Public Utilities briefed the Board of County Commissioners on the following matters:
  - a) Request for an extension of sewer service made by Sky Valley residents Tim Klein and Eric Anderson who were in attendance for this session. The Board and Ms. Lindsey informed those in attendance of the legal requirements for inclusion in the service district which will include an initial communication with the County Health Department Environmental Health Division.
  - b) Clinton J. McKenzie, Jr. Agricultural lease (will be addressed during Administrative Session on this date)
  - c) Airport Sewer and Water Line Extension
  - d) Deep Creek Lake Wastewater Treatment Plant Improvements
  - e) Friendsville Inflow and Infiltration
  - f) Trout Run Inflow and Infiltration
  - g) Crellin Water Improvements
  - h) Mountain Lake Water Improvements

- i) The Board of County Commissioners, on a motion by Commissioner Beard, which was seconded by Commissioner Holliday, and made unanimous by Chairman Gregg, authorized Chairman Gregg and Mr. Pagenhardt to execute a Potable Water Delivery Program Agreement between the Board of County Commissioners and Mettiki Coal, LLC
- 4. Gary Mullich, Director, Department of General Services briefed the Board of County Commissioners on the following matters:
  - a) Listing of 2006-2007 alcoholic beverage renewals
  - b) Report showing alcoholic license fees ledger totals for 1999 through 2006
  - c) Chairman Gregg and Mr. Pagenhardt, on behalf of the Board of County Commissioners, executed a lease agreement between Maryland Economic Development Corporation and the Board for temporary office space for ClosetMaid
  - d) Update on progress for County Recycling Center
  - e) Briefing on yard waste tonnage and tipping fees
  - f) Briefing on capital project status report
- 5. The Board of County Commissioners, on a motion by Commissioner Beard, which was seconded by Commissioner Holliday, and made unanimous by Chairman Gregg, approved the execution of the Emergency Grant Program Application by Chairman Gregg and Mr. Pagenhardt on behalf of Garrett County Community Action Committee, Inc.
- 6. The Board of County Commissioners, on a motion by Commissioner Beard, which was seconded by Commissioner Holliday, and made unanimous by Chairman Gregg, approved the execution of a letter of support and Resolution for the application to the Department of Housing and Community Development by Garrett County Community Action Committee, Inc. by Chairman Gregg and Mr. Pagenhardt.
- 7. Margaret Jamison, Grants Resource Officer presented the Board of County Commissioners with a citation from Governor Ehrlich commending the Board for the international relationship with Estonia. "Sister Cities" citations were presented to the County, the City of Oakland, and the Town of Grantsville that were issued by the Governor's Office of the Secretary of State Sub Cabinet for International Affairs.
- 8. The Board of County Commissioners conducted a Public Hearing on proposed draft amendments to the Deep Creek Watershed Zoning Ordinance. These recommendations have been provided within the Final Report of the Deep Creek Watershed Economic Growth and Planning Analysis, advanced by the consulting firm of Environmental Resources Management and reviewed and developed for

further consideration by the Garrett County Planning Council. (Amendments are attached as Exhibit 1 to the Public Meeting Minutes for this date.) Public commentary was received and will be taken under advisement. Commissioner Beard entered a motion to hold the record open for a thirty (30) day period based on a request by the Garrett County Board of Realtors. There was no second to the motion. Chairman Gregg then entered a motion to hold the record open for the standard two (2) week period, which was seconded and carried by Commissioner Holliday.

9. Carol Riley, Executive Assistant to the Board of County Commissioners and County Administrator, reviewed the meeting and committee schedule for the forthcoming week.

# **ADMINISTRATIVE SESSION**

- 1. Mr. Pagenhardt reviewed a number of correspondences and communications with the Board of County Commissioners.
- 2. Mr Pagenhardt reviewed a request from the Garrett County Chamber of Commerce for additional funding of \$7,500 that will be used for matching funds for an Appalachian Regional Commission grant that will provide an additional kiosk. A motion to not approve the request for additional funding was entered by Commissioner Beard. There was no second to the motion. A motion was then entered by Commissioner Holliday to approve fifty percent (50%) of the request, which was seconded and carried by Chairman Gregg based on the fact that County Government funds approximately fifty percent (50%) of the Fiscal Year 2007 Chamber Budget. It should be noted that this is a non-budgetary item.
- 3. James Hinebaugh, Director, Department of Economic Development and Mr. Pagenhardt briefed the Board of County Commissioners on a number of matters.
- 4. Ms. Lindsey and Mr. Pagenhardt briefed the Board of County Commissioners on a number of countywide water and sewer issues.

# **ADJOURNMENT**

Attest:	By Order of the Board,		
R. Lamont Pagenhardt,	Ernest J. Gregg, Chairman		
County Administrator	Board of County Commissioners		
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### **EXHIBIT 1**

# PROPOSED DEEP CREEK WATERSHED ZONING AMENDMENTS Public Hearing August 22, 2006

1. Amend Section 304B.20.a - (Transient Vacation Rental Unit for up to five bedrooms) to provide for reduced parking requirements for units that are situated within duplex, townhouse or multi-family developments with shared parking areas as follows:

Section 304B.20.a – One off-street parking space shall be provided for each bedroom; except that in those developments existing or planned for duplex, townhouse or multi-family dwelling units and offering shared parking spaces within parking lots developed with a minimum of twenty (20) spaces or more, the minimum parking requirement shall be one off-street parking space for each one and one half (1.5) bedroom or any fraction thereof.

2. Amend Section 304B.21.a - (Transient Vacation Rental Unit for between six and eight bedrooms) to provide for reduced parking requirements for units that are situated within duplex, townhouse or multi-family developments with shared parking uses as follows:

Section 304B.21.a – One off-street parking space shall be provided for each bedroom; except that in those developments existing or planned for duplex, townhouse or multi-family dwelling units and offering shared parking spaces within parking lots developed with a minimum of twenty (20) spaces or more, the minimum parking requirements shall be one off-street parking space for each one and one-half (1.5) bedrooms or any fraction thereof.

3. Add a new Section 517 to the Zoning Ordinance to acknowledge Development Rights and Responsibilities Agreements as follows:

### Section 517 - DEVELOPMENT RIGHTS AND RESPONSIBILITIES AGREEMENTS

- A. Pursuant to Section 13.01 of Article 66B of the Annotated Code of Maryland, the Board of County Commissioners may:
  - 1) by ordinance, establish procedures and requirements for the consideration and execution of agreements; and
  - 2) delegate all or part of the authority established under the ordinance to a public principal within the jurisdiction of the governing body.
- 4. Amend Section 1011 A and 1011 B to extend the time limit on Board of Appeals approvals to two years as follows:

# Section 1011 TIME LIMITS ON BOARD APPROVALS

- A. Structures. A decision of the Board permitting the erection or alteration of a structure shall be valid for a period of two years, unless a zoning permit for such erection or alteration is obtained within this period and the erection or alteration proceeds to completion in accordance with the terms of the decision.
- B. Uses. No decision of the Board permitting the use of a structure or land shall be valid for a period longer than two years, unless such use is established within said period; except that, where such use is dependent upon the erection or alteration of a building, such order shall continue in force and effect if a zoning permit for such erection or alteration is obtained within said period, and such erection or alteration proceeds to completion in accordance with the terms of the decision.

5. Amend Section 304B.20 (Transient Vacation Rental Unit for up to five bedrooms) by deleting the requirement for a written evaluation of the neighborhood as follows:

Section 304B.20; Delete Subsection e that currently reads:

A written evaluation of (1) the extent to which transient vacation rental units are already an established use in the neighborhood; (2) the relative value of the present improvements, if any, of other properties in the neighborhood; (3) the probable effect of the proposed transient vacation rental unit on the value of other improved properties in the neighborhood and the expected level of investment on adjoining properties; (4) the discernable trend, if any, in the types of residential units being newly established in the neighborhood; and (5) compatibility of design with other improvements in the neighborhood shall be provided

**6.** Amend Section 604 by totally deleting this section that currently reads:

### DELETE - Section 604 PARKING LANDSCAPING INCENTIVE

If the parking area for a commercial enterprise is landscaped and the impervious surface reduced by an alternative paving surface as approved by the County Planning Commission, then a 10 percent reduction in the total number of parking spaces required elsewhere in this ordinance will be allowed.

7. Amend Section 1005 of the Ordinance to establish more specific and limiting criteria for the Board of Appeals to consider when reviewing applications for variance requests. The following new Section 1005 should replace the existing provisions:

### Powers and Duties - Variances

- A. Upon appeal from a decision by the Zoning Administrator, the Board shall have the power to vary or adapt the strict application of any of the requirements of this Ordinance in the case of exceptionally irregular, narrow, shallow or steep lots, or other exceptional physical conditions whereby such strict applications would result in practical difficulty and unnecessary hardship depriving the owner of the reasonable use of land or building involved, but in no other case.
- B. In general, the power to authorize a variance from the terms of this Ordinance shall be sparingly exercised and only under peculiar and exceptional circumstances.
- C. No variance in the strict application of the provisions of this Ordinance shall be granted by the Board unless the Board finds that the following requirements and standards are satisfied.

The appellant must show that the variance will not be contrary to the public interest and that practical difficulty and an unnecessary hardship will result if it is not granted. In particular, the appellant shall establish and substantiate his appeal to show that the appeal for the variance is in conformance with the requirements and standards listed below:

1) That the granting of the variance shall be in harmony with the general purpose and intent of this ordinance, shall not be injurious to or alter the character of the neighborhood, will not impair adequate light and air to the adjacent property and will not impair views from the

adjacent property, or otherwise be detrimental to the public welfare.

- 2) That the granting of the variance will not permit the establishment within a district of any use that is not permitted in that District.
- 3) That special circumstances or conditions, fully described in the findings, apply to the land or buildings for which the variance is sought, which circumstances or conditions are such that strict application of the provisions of this Ordinance would deprive the applicant of the reasonable use of such land or building or create unnecessary hardship. If the hardship is general, that is, shared generally by land or buildings in the neighborhood, relief shall be properly obtained only by legislative action or by court review of an attack on the validity of this ordinance.
- 4) That the granting of the variance is necessary for the reasonable use of the land or building and that the variance as granted by the Board is the minimum variance that will accomplish this purpose. It shall not be considered sufficient proof of hardship to show that greater profit would result if the variance were awarded. Furthermore, hardship complained of cannot be self-created; it cannot be claimed by one who purchases with or without the knowledge of restrictions; it must result from the application of the Ordinance; it must be suffered directly by the property in question; and evidence of variance granted under similar circumstances shall not be considered.
- 5) In the case of applications for Variances involving lots that qualify under the provisions of Section 402 (Exceptions to Minimum Lot Sizes), the Board shall give specific consideration to the size, height, bulk and character of structures within the general neighborhood
- D. The Board may prescribe any safeguard that it deems necessary to secure substantially the objectives of the regulation or provisions to which the variance applies.
- 8. Create incentives for business development and encourage continued viability of traditional waterfront businesses in the Town Center Zone by amending the requirements to eliminate additional lot area for accessory dwelling units built in conjunction with permitted commercial uses on "lakefront lots in the TC zones as follows:
  - A. Amend Section 304B.9 of the Table of use Regulations to read as follows:

Section 304B.9 – Dwelling Unit in conjunction with and incorporated into the structure of a permitted principal non-residential use (This use would be permitted as A-Accessory in all zoning districts).

B. Amend Section 401.6 of the Table of Dimensional Requirements to read as follows:

Section 401.6 Dwelling Units in conjunction with and incorporated into the structure of a permitted principal non-residential use.

	Min. Total Land Area <u>Per Use</u>	Min. Average Lot Area <u>Per Dwelling</u>	Min. Lot Width	Min. Yard Width
In the LR and CR 2 Zoning Districts	43,560 sq.ft.	For 1 accessory dwelling unit, no additional land	1 1	Same as principal use requirement

### required

In all other Zoning Districts

The Min. Land Area required is applicable to the principal non-

For 1 accessory dwelling Same as principal Same as principal unit no additional land use requirement area required

use requirement

residential use

C. Add a new Section 410 for Exceptions for Accessory Dwellings on lake front lots in the TC - Town Center Zoning District as follows:

Section 410 Exceptions for Accessory Dwellings

Dwelling Units built in conjunction with and incorporated into the structure of a permitted principal nonresidential use located on a lakefront lot in the TC-Town Center Zoning District may include up to three (3) accessory dwelling units without requiring additional land area. The floor area of these accessory dwelling units shall not exceed 50% of the gross floor area of the structure, or, if 100% of the ground floor area of the building is devoted to commercial use, then accessory dwelling units above the ground story may occupy a floor area up to a maximum of 1.5 times the floor area of the ground story.

9. Reduce the size of vacation rental home signs for purposes of identification of the premises by adding a new Section 707B.7 as follows:

707B.7 - A sign used for the identification of a Transient Vacation Rental Unit, provided such sign shall not exceed 300 sq. inches (2.083 sq. ft.) and provided that not more than one such sign shall be erected. Every Transient Vacation

Rental Unit identification sign erected prior to the effective date of this amendment may continue to be maintained despite lack of conformity to this section for a period of three years after the adoption hereof, after which the owner of the property shall cause the sign to be brought into conformity with the Ordinance or shall remove the sign.

10. Amend the Zoning Ordinance to reduce the frequency of changing messages on LCD and Scrolling Message Board Signs by adding a new Section 704F as follows:

Section 704F - Special Provisions for Liquid Crystal Display (LCD) and Scrolling Message Signs. Liquid Crystal Display or scrolling message board signs shall not change messages more frequently than 5-second intervals and shall not incorporate animation in the copy or change of copy of the sign. Lighting on any single sign shall be limited to a single color.

11. Amend Section 708C.1 to limit the size of very large off-premises signs such as billboards as follows:

708C.1 - Permitted Advertising Signs - Off-premises business advertising signs, as defined in Article 2, subject to the following restrictions:

- A. No such sign shall be placed within the following minimum distances: 1) within 200 feet of any dwelling; 2) within 25 feet of any road right-of-way line, or; 3) within 50 feet from any other lot line.
- No such sign shall be placed closer than 300 feet to any intersection on a dual highway or closer than 100 feet to the intersection of any other roads, except that such signs may be placed on a building at such intersections if the sign does not cause any greater obstruction of vision than caused by the building itself.
- C. No such sign shall exceed a maximum total sign area of 100 square feet per side, and shall have a maximum of two sides, only one of which shall be visible at one time.
- D. No such sign shall obstruct the view from state highways or county primary roads to areas or structures of scenic or historic interest.

- E. No more than 4 such off-premises signs shall be permitted for a single business or commercial or industrial use, except that the permitted number may be reduced pursuant to Section 704.B.6.
- F. A maximum of one such sign shall be permitted per lot.
- 12. Amend the Zoning Ordinance by adding a new Section 411 to allow set-backs for retail showroom buildings associated with marinas to have reduced setbacks in the TC-Town Center districts as follows:

### Section 411 – Special Set-Backs for Marina Retail Boat Showroom Buildings

The minimum yard requirements for marinas specified in Section 401B.13 shall not apply to a building used exclusively as a retail showroom for the sale of boats in the TC-Town Center zone. The minimum yard requirements for such buildings used as retail showroom for sale of boats in the Town Center Zone shall be: 1) 20 feet from front property lines; 2) 15 feet from side property lines; and 3) 25 feet from rear property lines. All other buildings and structures shall comply with the yard requirements of Section 401B.13.

- 13. Amend Section 503 C to refer to the appropriate provisions in State law for the control of noise and vibration. This recommendation was forwarded to the Planning Commission by the Board of Zoning Appeals to avoid confusion in the reference to State Statute.
  - **Section 503C** Noise and Vibration prohibitions: All uses shall comply with Title 26 Department of the Environment Subtitle 02-Chapter 03-Control of Noise Pollution, of the Annotated Code of Maryland (COMAR).
- 14. Amend Section 408 A to allow multi-family residential structures in the TC and CR-2 zones and hotel structures in the TC, CR-1 and CR-2 zones to exceed three stories in height as follows:
  - **408 Height Regulations** No principal building or structure shall exceed 35 feet or 3 stories in height; provided, however, that in the TC and CR-2 zoning districts the Board of Appeals may authorize, as a special exception, the construction and use of multi-family residential structures and in the TC, CR-1 and CR-2 zoning districts, may authorize construction and use of hotel structures not exceeding 60 feet or 6 stories in height if the applicant for such construction provides satisfactory evidence from the State Fire Marshal regarding compliance with State requirements for fire protection.